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8                   UNITED STATES DISTRICT COURT  
9                   WESTERN DISTRICT OF WASHINGTON  
10                  AT TACOMA

11 ARTHUR L. SMITH, JR.,

12                  Petitioner,

13                  v.

14 DR. HENRY RICHARDS,

15                  Respondent.

Case No. C07-5039 RBL/KLS

REPORT AND  
RECOMMENDATION

**NOTED FOR:**  
**September 14, 2007**

17                  This 28 U.S.C. § 2254 petition for habeas corpus relief has been referred to Magistrate  
18 Judge Karen L. Strombom pursuant to 28 U.S.C. § 636 (b) and Local MJR 3 and 4. Petitioner seeks  
19 federal habeas corpus relief pursuant to 28 U.S.C. § 2254. (Dkt. # 14). Respondent has answered  
20 (Dkt. # 17) and Petitioner has replied (Dkt. # 18). This matter is now ripe for review. After careful  
21 review, the undersigned recommends that the petition be denied with prejudice.  
22

23                  **I. BASIS FOR CUSTODY**

24                  Petitioner is in the custody of the Washington Department of Social and Health Services,  
25 pursuant to a finding by a superior court jury that Petitioner is a sexually violent predator under  
26 RCW 71.09. Petitioner was previously in the custody of the Washington Department of Corrections  
27

1 pursuant to the lawful judgment and sentence of the King County Superior Court. Petitioner was  
2 convicted by jury verdict on June 18, 1993, of one count of rape in the second degree. (Dkt. 11,  
3 Exh. 1).

4

5 **II. STATEMENT OF THE CASE**

6 The facts pertinent to the issues presented for this habeas petition were summarized by the  
7 Washington State Court of Appeals as follows:

8 Arthur Smith, Jr. was convicted in Alaska of two counts of rape and one  
9 count of escape in the second degree. He was released on discretionary parole in  
10 1991. He reported as directed for five months, but failed to return after an  
11 unauthorized absence. Alaskan authorities had no idea of his whereabouts until he  
was arrested in Washington in 1992 for rape.

12 In 1993, Smith was convicted in a King County court of rape in the second  
13 degree. He was given an exceptional sentence of 144 months. The state of Alaska  
14 filed a detainer and parole warrant in 2002 with the Washington Department of  
15 Corrections. Shortly before the end of his sentence of confinement, the State  
petitioned to commit Smith as a sexually violent predator. Smith moved to dismiss  
the petition, but the motion was denied.

16 A jury trial took place in January 2004 to determine whether Smith was a  
17 sexually violent predator. Smith moved a second time to dismiss, and again the  
18 motion was denied. During opening statements, the deputy prosecutor was  
describing Smith's criminal history when she asked for "a moment." The transcript  
reads as follows:

19 [MS. MURRAY:] His next rape occurred on April 19, 1992. Less than a year after  
20 he absconded. This was the rape of \_\_\_\_\_. It was an Easter Sunday, April 19<sup>th</sup>  
that year. \_\_\_\_\_ had taken a walk that day.

21 May I have a moment, your honor?

22 THE COURT: I beg your pardon?

23 MS. MURRAY: May I have a moment?

24 THE COURT: You want a break?

25 MS. MURRAY: Just a second.

1 THE COURT: I'm going to excuse the jury for a minute. Please, go back to the jury  
2 room. (The jury leaves the courtroom).

3 MS. MURRAY: I'm okay, your honor.

4 Reporter's Partial Transcript of Proceedings (RPTP) (January 16, 2004), at 8-9.

5 Smith's attorney moved for a mistrial. The court stated it was "not prepared  
6 to grant a mistrial at this point." RPTP (January 16, 2004), at 10. When the jury was  
7 called back, the judge told the prosecutor, "Ms. Murray, you may continue." RPTP  
8 (January 16, 2004), at 13. The prosecutor said, "I apologize," and continued her  
description of Smith's criminal history. RPTP (January 16, 2004), at 13.

9 After closing statements, the court additionally remarked that Smith's  
10 criminal history was not being tried and that any emotional display during the  
11 discussion of the rapes committed by Smith "doesn't go to the impartiality of this  
12 jury." Report's transcript of Proceeding (RTP) (January 29, 2004), at 1045.

13 MS. MURRAY: Your honor, at some point in time – and I know that the  
14 court regarding my opening statement was going to make additional findings on the  
15 record. When should we do that?

16 THE COURT: It was more of an observation that the issues of the rapes  
17 themselves is not being tried to this jury. And so any emotional response to the  
18 rapes themselves, in my opinion, doesn't go to the impartiality of this jury. If the  
19 issue of the rapes had been in question, whether they occurred or not, I think there  
20 might be a different answer.

21 MS. MURRAY: Okay.

22 THE COURT: But because the issue is not that, the issue is whether Mr.  
23 Smith is a sexually violent predator, while it's an unfortunate incident, it's certainly  
24 [sic] not one, in my view, that rises to the level of requiring a mistrial. So . . .

25 MS. MURRAY: And just for the record, it wasn't – for the record, it wasn't  
like I was bent over crying, in tears or anything like that. My eyes welled up, and I  
tried my hardest not to look at the jury and turn away.

26 And I think the court had probably the best opportunity to look, see my  
reaction when I looked at your honor as well.

27 THE COURT: Yeah. I have no idea what the jury saw or perceived.

28 MS. BURBANK [sic]: I really tried hard not to put my head down. So just  
for the record, I wasn't bent over crying, sobbing.

1                   MR. CARNEY: While that is true, the respondent's position is that it was  
2 quite clear that Ms. Murray was overcome with emotion.

3                   THE COURT: I think there was – it was obvious to me, looking from this  
4 perspective, that there was an emotional response. And what the jurors saw or  
5 perceived is certainly not known to me. I don't think, under these facts, it rises to  
6 the level of a mistrial. So . . .

7                   MS. MURRAY: Thank you, your honor.

8 RPT (January 29, 2004), at 1044-45.

9 (Dkt. # 11, Exh. 8 at 2-4).

10                  At the time Petitioner's attorney moved for mistrial, a portion of the record not excerpted by  
11 the Court of Appeals, the following discussion was had between the trial court and counsel:

12                  MR. CARNEY: Actually, before you bring them back - -

13                  THE COURT: Actually, I can't see you. I'm sort of looking through this teepee.

14                  MR. CARNEY: I'll move, then. I completely understand that emotions happen to  
15 everyone and they're not always controllable. And I think you did the right thing to  
ask for time. But I'm really concerned about what happened.

16                  This is already an emotionally charged case. And to have one of the attorneys  
17 for the State so clearly so emotionally, I am really concerned about the prejudicial  
effect that that's going to have on this jury. And I think we have to ask for a mistrial.

18                  MS. BURBANK: Your honor, from the audience perspective, it appeared that Ms.  
19 Murray lost her place, and was stumbling and was embarrassed about that. Perhaps  
we can present it to the jury. She can offer an apology on that grounds.

21                  I don't think it was evident to the jury that it was an emotional upset. I do  
believe she was able to control herself until they left the room.

22                  MR. CARNEY: For what it's worth, I was also watching. And it did not appear to  
me at all, and I was confident - - in my view, she wasn't weeping, but she was  
emotional. And I'm confident from the jury's faces that they say that she was  
emotional.

25                  THE COURT: I'm not sure if that's the basis, actually, for a mistrial in an opening  
26 statement.

27                  MS. MURRAY: I can get it together.

28 REPORT AND RECOMMENDATION- 4

1 THE COURT: I'm thinking through some of the alternatives where prosecutorial  
2 misconduct, and accusations and things in closing argument - - I'm certainly not  
3 prepared to grant a mistrial at this point. I want to continue on through the day.  
4 You've made your motion. And I don't know if this is a basis for it or not.  
5 And we now have 4 days. And you may need to brief the issue. I suspect not. But  
6 obviously your record is preserved. It's clear if you're appealing to a jury's emotion  
7 in reaching a verdict, that is, at some level – or pretty low level - - inappropriate. But  
8 I don't know if this qualifies as an appeal.

9  
10 I would suggest, at this point, that the only comment be an apology for the  
11 delay, and let's move on. I think the more attention that's put on it, the worse it is.

12 (Dkt. # 11, Exh. 14, Volume II, January 15, 2004, at 85-86).

### 13 14 15 III. STATEMENT OF STATE COURT PROCEDURAL HISTORY

16 On October 1, 1993, the trial court imposed an exceptional sentence of 144 months  
17 confinement. (Dkt. # 11, Exh. 1 at 3). On January 30, 2004, an Order of Commitment was entered  
18 by the King County Superior Court, based upon the jury verdict finding Petitioner is a sexually  
19 violent predator under RCW 71.09. (*Id.*, Exh. 2).

20 On February 23, 2004, Petitioner appealed the Order of Commitment. (*Id.*, Exh. 4). On  
21 January 20, 2005, Petitioner filed a brief of appellant in the Washington Court of Appeals, raising  
22 the following issues for review:

- 23 1) Where Smith was not about to be released from total confinement into the  
24 community, a statutory prerequisite for SVP proceedings, did the trial court  
25 err in denying the motion to dismiss the SVP petition? Should this Court  
26 reverse and dismiss the order of commitment?
- 27 2) Where the prosecuting attorney became emotional and started crying during  
28 opening statement, did the trial court err in denying the motion for mistrial?  
Should this Court reverse and remand for a new commitment trial?

(*Id.*, Exh. 5 at 1).

On April 13, 2005, the State of Washington filed its response brief. (*Id.*, Exh. 6). On May  
23, 2005, Petitioner filed a reply brief. (*Id.*, Exh. 7). On September 19, 2005, the Washington

1 Court of Appeals issued a published opinion, affirming the decision of the King County Superior  
2 Court. (*Id.*, Exh. 8).

3 On November 7, 2005, Petitioner filed a petition for review in the Washington Supreme  
4 Court, raising the following issues for review:

- 5 1) Where Smith was not about to be released from total confinement into the  
6 community, a statutory prerequisite for SVP proceedings, did the trial court  
7 err in denying the motion to dismiss the SVP petition? If so, should this  
Court reverse and dismiss the order of commitment?
- 8 2) Whether the court erred in denying the motion for a mistrial after one of the  
9 prosecuting attorneys became emotional and started crying in opening  
10 argument? If so, should this Court reverse and remand for a new commitment  
trial?

11  
12 (*Id.*, Exh. 9 at 1).

13 On September 7, 2006, the Chief Justice for the Washington Supreme Court entered an  
14 order denying the petition for review. (*Id.*, Exh. 10). On October 6, 2006, the Washington Court of  
15 Appeals entered its mandate. (*Id.*, Exh. 11).

#### 16 17 IV. ISSUES

18 Petitioner presents the following grounds for review in this habeas petition:

20 **Issue 1:** Where Petitioner Smith was not about to be released from total  
21 confinement in the community, a statutory prerequisite for RCW 71.09 et seq. S.V.P.  
22 proceedings, did the trial court commit error in denying the motion to dismiss the  
S.V.P. petition? If so, should this Court reverse and dismiss the order of  
commitment?

23 **Issue 2:** Whether the Court erred in denying a motion for a mistrial after one of the  
24 prosecuting attorneys became emotional and started crying in opening argument? If  
25 so, should this Court reverse and remand for the new commitment trial?

26 (Dkt. # 14 at 2).

#### 27 V. EXHAUSTION

28 REPORT AND RECOMMENDATION- 6

1 Petitioner properly exhausted both of the habeas claims presented in his amended habeas  
 2 petition, because he fully and fairly presented those claims as federal constitutional violations to the  
 3 Washington Supreme Court in his petition for review to that Court. (*See* Dkt. # 11, Exh. 9 at 7, 10-  
 4 11 and 14).  
 5

## 6 VI. EVIDENTIARY HEARING 7

8 In a proceeding instituted by the filing of a federal *habeas corpus* petition by a person in  
 9 custody pursuant to a judgment of a state court, the “determination of a factual issue” made by that  
 10 court “shall be presumed to be correct.” 28 U.S.C. § 2254(e)(1). The Petitioner has “the burden of  
 11 rebutting the presumption of correctness by clear and convincing evidence.” *Id.*  
 12

13 Where a Petitioner “has diligently sought to develop the factual basis of a claim for habeas  
 14 relief, but has been denied the opportunity to do so by the state court,” an evidentiary hearing in  
 15 federal court will not be precluded. *Baja v. Ducharme*, 187 F.3d 1075, 1078-79 (9<sup>th</sup> Cir. 1999),  
 16 *cert. denied*, 120 S.Ct. 798 (2000) (quoting *Cardwell v. Greene*, 152 F.3d 331, 337 (4<sup>th</sup> Cir. 1998)).  
 17 If the Petitioner fails to develop “the factual basis of a claim” in the state court proceedings, an  
 18 evidentiary hearing on that claim shall not be held, unless the petitioner shows: (A) the claim relies  
 19 on (i) a new rule of constitutional law, made retroactive to cases on collateral review by the  
 20 Supreme Court, that was previously unavailable; or (ii) a factual predicate that could not have been  
 21 previously discovered through the exercise of due diligence; and (B) the facts underlying the claim  
 22 would be sufficient to establish by clear and convincing evidence that but for constitutional error,  
 23 no reasonable factfinder would have found the applicant guilty of the underlying offense. 28 U.S.C.  
 24 § 2254(e)(2).  
 25

26 An evidentiary hearing is not required on issues that can be resolved by reference to the  
 27

1 state court record.” *Id.* (emphasis in original). “It is axiomatic that when issues can be resolved  
 2 with reference to the state court record, an evidentiary hearing becomes nothing more than a futile  
 3 exercise.” *Id.*; *United States v. Birtle*, 792 F.2d 846, 849 (9<sup>th</sup> Cir. 1986) (quoting 28 U.S.C. § 2255).  
 4 Petitioner is not entitled to an evidentiary hearing in this Court because, as is discussed below, there  
 5 is no indication “that an evidentiary hearing would in any way shed new light” on the grounds for  
 6 federal *habeas corpus* relief raised in the petition and the issues raised by Petitioner may be  
 7 resolved based solely on the state court record.  
 8

## 10                   **VII. STANDARD OF REVIEW**

11                   Federal courts may intervene in the state judicial process only to correct wrongs of a  
 12 constitutional dimension. *Engle v. Isaac*, 456 U.S. 107 (1983). 28 U.S.C. § 2254 is explicit in that  
 13 a federal court may entertain an application for writ of habeas corpus “only on the ground that [the  
 14 petitioner] is in custody in violation of the constitution or law or treaties of the United States.” 28  
 15 U.S.C. § 2254(a)(1995). The Supreme Court has stated many times that federal habeas corpus  
 16 relief does not lie for errors of state law. *Lewis v. Jeffers*, 497 U.S. 764 (1990); *Pulley v. Harris*,  
 17 465 U.S. 37, 41 (1984); *Estelle v. McGuire*, 502 U.S. 62 (1991).

19                   Further, a habeas corpus petition shall not be granted with respect to any claim adjudicated  
 20 on the merits in the state courts unless the adjudication either (1) resulted in a decision that was  
 21 contrary to, or involved an unreasonable application of, clearly established federal law, as  
 22 determined by the Supreme Court; or (2) resulted in a decision that was based on an unreasonable  
 23 determination of the facts in light of the evidence presented to the state courts. 28 U.S.C. §2254(d).  
 25                   A determination of a factual issue by a state court shall be presumed correct, and the applicant has  
 26 the burden of rebutting the presumption of correctness by clear and convincing evidence. 28 U.S.C.  
 27

1       §2254(e)(1).

## VIII. DISCUSSION

### A. Petitioner's First Claim for Relief - Release From Total Confinement; Washington's Sexually Violent Predator Statute

Petitioner claims that the trial court erred when it denied his motion to dismiss his sexually violent predator petition. Specifically, Petitioner argues that he was “not about to be released from total confinement into the community,” which is a statutory prerequisite for RCW 71.09 *et seq.* sexually violent predator proceedings. (Dkt. # 14).

The Washington Court of Appeals reviewed and rejected Petitioner’s argument that he was not “about to be released from total confinement” in the context of RCW 71.09.030(1), because the state of Alaska had a detainer and parole warrant:

We begin by analyzing Smith’s claim that a person is not “about to be released from total confinement” in the context of RCW 71.09.030(1)<sup>1</sup> when his sentence of confinement in a Washington state institution is about to end but another state has filed a detainer and parole warrant. Smith argues that the Legislature intended “about to be released from total confinement” to mean that an offender is about to be released from confinement into society. The State argues that Smith’s interpretation of RCW 71.09.030 would create a conflict with RCW 71.09025(1)(a) and that Smith misreads the statute’s legislative history. We agree with the State. RCW 71.09.025(1)(a) provides that when a person convicted of a sexually violent crime may meet the criteria of a sexually violent predator, the “agency with the jurisdiction” must refer the person to the appropriate prosecuting attorney “three months prior to the anticipated release from total confinement” of the person. RCW 71.09.025(1)(a)(i). The “agency with jurisdiction” is “the agency with the authority to direct the release of a person serving a sentence or term of confinement and includes the department of corrections, the indeterminate sentence review board, and the department of social and health services.” RCW 71.09.025(4). But under Smith’s argument that “total confinement” includes subsequent confinement in another state, no Washington agency would have the authority to direct the release of a person. Under these circumstances, there would be no agency with jurisdiction to refer an offender under RCW 71.09.025(1)(a)(i) for SVP proceedings. This would undermine the operation of RCW 71.09.025(1)(a)(i) and frustrate the commitment process envisioned by RCW 71.09.030(1).

We also note that the Washington Supreme Court incorporated the definition of “total confinement” in former RCW9.94A.030(35) into chapter 71.09 RCW in In re Albrecht, 147 Wn.2d 1,9-10,51 P.3d 73 (2002). This former statute defines “total confinement” as “confinement inside the physical boundaries of a facility or institution operated or utilized under contract by the state or any other unit of government for twenty-four hours a day, or pursuant to RCW 72.64.050 and 72.64.060.” Former RCW 9.94A.030(35) (1996). This definition supports the State’s argument that a person is “about to be released from total confinement” when the person is about to finish a sentence of confinement in Washington institutions, regardless of another state’s detainer.

Smith argues that the Legislature intended “about to be released from total confinement” to mean that the offender was about to re-enter the community and that amendments to the statute reflect this intent. As originally enacted, RCW 71.09.030(1) provided in part: “When it appears that: (1) The sentence of a person who has been convicted of a sexually violent offense is about to expire, or has expired on, before, or after July 1, 1990 . . . ; “Laws of 1990, 1 st Ex. Sess., ch. 12, § 3; Laws of 1990, ch. 3, §1003 (emphasis added). In 1992, the Legislature changed the statute to read: “When it appears that: (1) The term of total confinement of a person who has been convicted of a sexually violent offense is about to expire, or has expired on, before; or after July 1, 1990 . . . ” Laws of 1992, ch. 45, §4 (emphasis added). The Legislature amended the statute in 1995, to its present version: “When it appears that (1) A person .. is about to be released from total confinement . . . ” Laws of 1995, ch. 216, § 3. The 1995 Final Legislative Report notes that under the 1998 session law, “the operation of the statute is clarified.” 1995 Final Legislative Report, 54<sup>th</sup> Wash. Leg., at 176.<sup>2</sup>

Smith argues that the change in language from “the sentence” to “total confinement” indicates the Legislature’s intent that the statute apply only when an offender was about to leave confinement and enter the community, not merely when an offender was about to complete a sentence of confinement in Washington state institutions. We disagree.

The 1995 Final Legislative Report indicates that the Legislature clarified aspects of the Community Protection Act in response to the Washington Supreme Court’s decision in In re Young, 122 Wn.2d 1, 857 P.2d 989 (1993), superseded by statute as stated in In re Detention of Thorell, 149 Wn.2d 724, 746, 72 P.3d 708 (2003). In Young, the court held that due process required evidence of a recent overt act for the SVP commitment of a person not currently incarcerated. Young, 122 Wn.2d at 39-42. The Report provides that the Legislature amended the Community Protection Act so that “[i]f the person is not totally confined at the time the petition is filed, the state must show a recent overt act.” 1995 FINAL LEGISLATIVE REPORT, 54<sup>TH</sup> WASH.LEG., at 176 (emphasis added).

The Legislature clearly intended to make the date of a person’s release the focus of the statute. The legislation as a whole makes clear that the legislative focus

1 is the release of a person from a Washington state institution. We do not find  
 2 persuasive Smith's argument that the Legislature changed the language of RCW  
 3 71.09.0309(1) with the intent ascribed to it by Smith.

4       Smith also contends that the Task Force on Community Protection, the entity  
 5 that drafted the legislation that was enacted as the Community Protection Act of  
 6 1990, intended an offender's impending release into society as the trigger for SVP  
 7 proceedings. The Task Force intended the legislation to close gaps that allowed  
 8 dangerous sexual offenders to re-enter society and commit additional crimes. Young,  
 9 122 Wn.2d at 10-11, 34; Norm Maleng, The Community Protection Act and the  
 10 Sexually Violent Predators Statute, 15 U.Puget Sound L.Rev. 821, 823 (1992);  
 11 David Boerner, Confronting Violence: In the Act and in the World, 15 U. Puget  
 12 Sound L. Rev. 525, 542-46 (1992). If another state files a detainer for the offender,  
 Smith argues, the Washington community does not face the danger of his release into  
 society. We disagree with this argument as well. If Washington foregoes SVP  
 proceedings and allows the transfer of Smith and other offenders out of state, it will  
 lose its jurisdiction over them and its ability to civilly commit them. A person might  
 serve his sentence in the other state without intervening treatment, return to  
 Washington, and commit additional crimes. The Legislature sought to foreclose this  
 possibility with the Community Protection Act.

13       Smith further contends that "about to be released from total confinement"  
 14 must be construed as about to be released into the Washington community so that the  
 15 statute does not infringe the liberty interests of offenders. A person may not be  
 16 deprived of life, liberty, or property without due process of law. U.S. Const.,  
 17 amends. 5, 14, WASH.CONST. art. 1, §3. "A state can limit even fundamental  
 18 liberty interests by regulations (1) justified by a compelling state interest, and (2)  
 19 narrowly drawn." In re Schuoler, 106 Wn.2d 500, 508, 723 P.2d 1103 (1986). The  
 20 State has a compelling interest in treating sex predators and protecting society from  
 21 their actions. Young, 122 Wn.2d at 26-27. While due process concerns require courts  
 22 to construe laws limiting liberty interests to render them constitutional, they do not  
 23 require this court to adopt the construction advocated by Smith. If the State does not  
 24 initiate civil commitment proceedings against sexually violent predators such as  
 25 Smith, it creates the serious risk that such predators will not receive necessary  
 26 treatment and will return to Washington and commit further crimes against  
 27 Washington residents. The requirement of narrow tailoring does not compel this  
 28 court to accept Smith's interpretation of "about to be released from total  
 confinement."

1When a person convicted of a sexually violent offense "is about to be released from total confinement," the appropriate prosecuting attorney may file a petition "alleging that the person is a 'sexually violent predator' and stating sufficient facts to support such allegation." RCW 71.09.090(1), (5). "The construction of a statue is a question of law which is reviewed de novo." State v. Ammons, 136 Wn.2d 453, 456, 963 P.2d 812 (1998). [Footnote by the court.]

2The Senate Bill Report, in a summary of a House amendment to the bill, states that "[c]larification is added concerning the court's jurisdiction over a sexually violent predator." [Footnote by the court.]

27 (Dkt. # 11, Exh. 8 at 4-9).

28 REPORT AND RECOMMENDATION- 11

1       This Court is bound by the Washington Court of Appeal's interpretation of RCW  
2 71.09.030(1). A state court has the last word on the interpretation of state law. *McSherry v. Block*,  
3 880 F.2d 1049, 1052 (9<sup>th</sup> Cir. 1989). The issue remaining here is whether the due process aspect of  
4 the Washington Court of Appeal's decision was objectively unreasonable. Due process requires  
5 that a criminal statute "give a person of ordinary intelligence fair notice that his contemplated  
6 conduct is forbidden by the statute. *Bouie v. City of Columbia*, 379 U.S 347, 351 (1964). Thus, a  
7 court's unforeseeable and retroactive judicial expansion of a criminal statute without prior notice  
8 violates due process. *Rogers v. Tennessee*, 532 U.S. 451, 457 (2001); *Mendez v. Small*, 298 F.3d  
9 1154, 1158 (2002).

11           The Washington Court of Appeal's interpretation of RCW 71.09.030(1) did not make  
12 previously lawful conduct illegal or result in "an unforeseeable and retroactive judicial expansion of  
13 narrow and precise statutory language." *Bouie*, 378 U.S. at 352. It was not unreasonable for the  
14 Washington Court of Appeals to reject Petitioner's argument that the language "about to be released  
15 from total confinement" included subsequent confinement in another state, when such an  
16 interpretation would be inconsistent with the statutory history and scheme, legislative intent and the  
17 commitment process envisioned by the statute.

19           Petitioner has not demonstrated that the Washington Court of Appeals interpretation of  
20 RCW 71.09.030(1) violated his due process rights, nor was it an unreasonable application of clearly  
21 established law. Accordingly, the undersigned recommends that Petitioner is not entitled to federal  
22 habeas relief on this claim and his petition should be denied.

24  
25           **B. Petitioner's Second Claim for Relief - Mistrial; Prosecutorial Conduct During Opening  
26 Argument**

1 Petitioner next claims that the trial court erred when it denied his motion for mistrial after  
 2 one of the prosecuting attorneys became emotional and “started crying” in opening argument. (Dkt.  
 3 # 14 at 2). Petitioner argues that deputy prosecutor’s actions were intentional in nature “... by  
 4 making an emotional appeal to jurors’ passions and prejudice; crying while explaining that  
 5 Petitioner had absconded from parole, and only six months later, committed the rape against his  
 6 Washington victim on “Easter Sunday” of all days.” (Dkt. # 14 at 19).

8 The Washington Court of Appeals reviewed Petitioner’s claim that the trial court erred in  
 9 declining to declare a mistrial and dismissed Petitioner’s claim:

10       We next analyze Smith’s argument that the prosecutor engaged in  
 11 misconduct necessitating a mistrial when she was briefly overcome with emotion  
 12 during opening statements. An appellate court reviews a trial court’s decision to grant  
 13 or not to grant a mistrial under an abuse of discretion standard. State v. Escalona, 49  
 14 Wn. App. 251, 254-55, 742 P.2d 190 (1987). By breaking into tears just after  
 15 discussing the rape committed by Smith on an Easter Sunday, Smith argues, the  
 16 prosecutor made a prejudicial appeal to the emotions of the jurors. “In presenting a  
 17 criminal case to the jury, it is incumbent upon a public prosecutor, as a quasi-judicial  
 18 officer, to seek a verdict free of prejudice and based upon reason.” State v. Charlton,  
 19 90Wn.2d 657, 664, 585 P.2d 142 (1978).

20       Smith further argues that the Prosecutor’s misconduct requires a mistrial. “In  
 21 general, prosecutorial misconduct requires a new trial when there is a substantial  
 22 likelihood that the misconduct affected the jury’s verdict.” State v. Copeland, 130  
 23 Wn.2d 244, 284, 922 P.2d 1304 (1996). In determining whether a trial irregularity  
 24 influenced the jury, a court may look at (1) the seriousness of the irregularity, (2)  
 25 whether the statement in question was cumulative of other evidence properly  
 26 admitted, and (3) whether the irregularity could be cured by an instruction to  
 27 disregard the remark, an instruction which a jury is presumed to follow. Escalona, 49  
 28 Wn.App. at 254. He contends that because opening statements set the tone for a trial,  
 the Prosecutor’s misconduct was serious. He additionally contends that the court’s  
 decision not to use an instruction to disregard left the jury with the uncorrected  
 impression that the prosecutor was herself scared of him. We disagree.

The incident was not prosecutorial misconduct, as the incident was not  
 intentional and the attorney acted to minimize its impact by hiding her emotion and  
 quickly requesting a break in the proceedings. The incident likely had little or no  
 effect because it occurred early in the proceedings before the presentation of  
 evidence and closing statements and because it occurred during a discussion of facts  
 that were not in dispute. The trial court declined to give an instruction to disregard,

1       but the trial court correctly decided that the incident was already trivial in impact and  
 2       that an instruction would only draw attention to it. The trial court did not abuse its  
 3       discretion in declining to declare a mistrial.

4       Exhibit 8 at 9-10 (emphasis added).

5       Federal habeas corpus claims alleging unfairness in a prosecutor's conduct at trial are  
 6       reviewed under the narrow standard of due process, not the broad exercise of supervisory power.  
 7       *Darden v. Wainwright*, 477 U.S. 168, 181 (1986); *Donnelly v. DeChristoforo*, 416 U.S. 637, 642  
 8       (1974); *Thompson v. Borg*, 74 F.3d 1571, 1577 (9th Cir. 1996); *Hall v. Whitley*, 935 F.2d 164, 165  
 9       (9th Cir. 1991). Improper argument is not a per se constitutional violation. *Jeffries v. Blodgett*, 5  
 10      F.3d 1180, 1191 (9th Cir. 1993), cert. denied, 114 S. Ct. 1294 (1994). "Prosecutorial conduct that  
 11      would pass muster on direct review of a federal court conviction a fortiori passes muster on review  
 12      of a state court conviction in a habeas proceeding." *Duckett v. Godinez*, 67 F.3d 734, 742 (9th Cir.  
 13      1995). "[I]t "is not enough that the prosecutor's remarks were undesirable or even universally  
 14      condemned" . . . The relevant inquiry is whether the prosecutor's comments "so infected the trial  
 15      with unfairness as to make the resultant conviction a denial of due process." *Darden*, 477 U.S. at  
 16      181. Even overzealous or obnoxious conduct by a prosecutor does not warrant federal habeas  
 17      relief. *Thomas v. Cardwell*, 626 F.2d 1375, 1387 (9th Cir. 1980), cert. denied, 449 U.S. 1089  
 18      (1981).

21       Here, there is no evidence that Petitioner's trial was so infected with unfairness that he was  
 22       denied due process. The incident was isolated, and it occurred at the very earliest stages of the trial  
 23       before any evidence had been presented. In addition, as noted by the Washington Court of Appeals,  
 24       it occurred while the prosecutor was reading facts into evidence that were not in dispute. The issue  
 25       before the jury was not whether Petitioner was guilty of the underlying crimes.

26       Contrary to Petitioner's contention, there is no evidence that the prosecuting attorney was  
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crying, although the prosecution and defense counsel agreed that she showed emotion or was overcome by emotion and required a moment to compose herself. (Dkt. # 11, Exh. 14, Volume II, January 15, 2004, at 85-86). There is also no evidence that the prosecuting attorney's conduct was intentional. The Washington Court of Appeals also analyzed the trial court's decision to refrain from instructing the jury to disregard the prosecutor's conduct on the basis that to do so would only draw more attention to the conduct. Like the Court of Appeals, the undersigned agrees that to have done so, would only have given greater importance to a minor incident of little relevance to the trial in its early stages. The relevant inquiry is whether the prosecutor's comments "so infected the trial with unfairness as to make the resultant conviction a denial of due process." There is no evidence in the record to support such a conclusion here.

Because the decision by the Washington Court of Appeals as to Petitioner's second habeas claim was not contrary to or an unreasonable application of clearly established federal law, as determined by the U.S. Supreme Court, or an unreasonable determination of the facts as elicited during the state court proceedings, the undersigned recommends that Petitioner's is not entitled to relief on his second habeas claim that the trial court erred in not declaring a mistrial.

## VIII. CONCLUSION

For the foregoing reasons, the undersigned recommends that Petitioner's habeas petition (Dkt. # 14) be dismissed with prejudice. A proposed Order accompanies this Report and Recommendation.

Pursuant to 28 U.S.C. § 636(b)(1) and Rule 72(b) of the Federal Rules of Civil Procedure, the parties shall have ten (10) days from service of this Report and Recommendation to file written

1 objections. *See also* Fed. R. Civ. P. 6. Failure to file objections will result in a waiver of those  
2 objections for purposes of appeal. *Thomas v. Arn*, 474 U.S. 140 (1985). Accommodating the time  
3 limit imposed by Rule 72(b), the clerk is directed to set the matter for consideration on **September**  
4 **14, 2007**, as noted in the caption.  
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7 DATED this 13th day of August, 2007.  
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11 Karen L. Strombom  
12 United States Magistrate Judge  
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